School Finance Basics

Presented for the Alaska Association of School Boards by Melody Douglas, Associate Executive Director Alaska Association of School Business Officials (ALASBO) <u>melody.douglas@alasbo.org</u> February 22, 2022

About ALASBO

- Our mission: To promote the highest standards in school business practices
- 160 members from K-12 business offices
- Training and networking all year
- Affiliate of ASBO International and associate of the AK Council of School Administrators (ACSA)
- www.alasbo.org

Governing Information

- Generally Accepted Accounting Principles (GAAP)
- Governmental Accounting Standards Board (GASB)
- **Board Policy**
- Standard Operating Procedures (SOP)
- Chart of Accounts (COA) Uniform Chart of Accounts and Account Code Descriptions: 2018 Edition (alaska.gov)
- Strategic Plan

Presentation Outline

- Critical school finance functions
- Interaction with your district business office
- State funding basics
- Other funding sources
- Expenditures
- Budgeting basics
- Audit

Critical School Finance/Business Office Functions

- Policy Manual Section 3000 Business & Non-Instructional Operations
 - Budgeting
 - Income (revenue)
 - Expenditures (payroll, purchasing, including contracts)
 - Management of assets (inventory, audits)
- Policy Manual Section 4000 Personnel
 - Compensation and benefits (payroll)Policy Manual Section 4000 - Personnel

Additional Business Office Functions

- Policy Manual Section 3000 Business & Non-Instructional Operations
 - Maintenance, risk management, pupil transportation, food service
- Policy Manual Section 4000 Personnel
 - Recruiting, conditions of employment, negotiations
- Policy Manual Section 5000 Students
 - Student records
- Policy Manual Section 7000 New Construction
 Planning, funding

Interaction with your District Business Office

- Review the organizational chart, as it relates to your board policy manual and district
- Request additional info through Superintendent
 - Request and review procedures manuals, negotiated agreements, chart of accounts
 - https://education.alaska.gov/schoolfinance
 - Request additional sessions to review critical documents
 - Monthly financial reports
 - Budgets
 - Audit reports

State Funding Basics

- It's complicated! \$\$/student too simplistic
- Variations in district and school types
- Eligibility for Impact Aid federal funding
- Politics
- Last formula re-write in 2000; tweaks since
- Joint Legislative Education Funding Task
 Force implemented FY09-FY12
- APA Funding Program Review July 2015

State Foundation Formula

Terms to know

- 20-day October count enrollment, not attendance
- OASIS state data collection system
- Base student allocation (BSA)
- School size adjustment
- District Cost Factor
- Special needs and career & tech ed (CTE) factors
- Intensives and correspondence funding
- Quality Schools grant
- Impact aid deduction
- Local contribution required and "to the cap"
- Hold harmless

DEED overview:

https://education.alaska.gov/SchoolFinance/pdf/Funding-Overview.pdf

Other Funding Sources

Federal

- Title grants (NCLB/ESSA) DEED administers
- Impact Aid
- Secure Rural Schools (SCRSA) timber
- Direct grants Indian Ed, competitive grants
- Other Agencies state, private

Expenditures

- School districts spend 80-90% of their operating budgets on wages and benefits
- Purchasing procedures critical for non-payroll expenditures
- Special revenue funds vs. operating (general) fund
 - Mandated by state chart of accounts
 - Food service, pupil transportation, student activities and all grants are accounted for in special revenue funds

Budgeting Basics

- Focus on operating (general fund) budget
- Board policy outlines timelines and public involvement - publish timelines for the public
- General fund budget due to state July 15
- Detailed budgeting is a "best guess" project
- Typically one or two revisions during the year
 - Student count (Oct); duplicates resolved (Feb/Mar)
 - Insurance, utilities rates
 - Personnel costs
 - Other unanticipated revenues and expenses

Audit

- Annual financial audit for June 30 year-end
 - Prepared during the mid-late summer
 - Board review in the fall
 - DEED review in November/December
 - GASB's to implement; 10% fund balance limit
- Program audits food service, e-rate, impact aid, special ed, IRS
- Questions to ask
 - Did the auditor issue a favorable opinion?
 - Are there recommendations for improvement, and if so, how are these being addressed?

Questions?