Youth Advocacy Institute

February 10-13, 2024
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Youth Advocacy Institute Agenda 2024

This agenda is a draft and subject to change

Day 1
Saturday Feb 10, 2024
* indicates joint YAI/Fly-In Sessions
8:00am Breakfast and Registration
9:00am Welcome, Introductions and Overview
9:30am What to Expect when Meeting with Legislators
10:30 am Coming up with Questions and Order for Legislators
11:15 am Coming up with Questions and Order for Legislators
12:00 pm Lunch at Capitol: Discussion and Q&A with Alaska State Legislators
1:30pm Break
1:45pm How a Bill Becomes a Law
3:00pm Break
3:05pm Getting Ready to Advocate at the Capitol
4:00pm Closing
4:30 pm Meet your School Board Representatives in the Main Room

Day 2
Sunday Feb. 11, 2024
* indicates joint YAI/Fly-In Sessions
8:00am Breakfast
8:30am Morning Energizer
9:00 am Short Testimony Practice
9:30am Making Your Voice Heard: Testifying at the Capitol
10:45am *Key Legislative Issues and Bill Review
12:00pm Lunch and Keynote
1:15pm *Other voices for our Priorities
2:15pm *Honoring your Advocacy Skills
4:00pm Getting ready for Monday
5:00pm Students Join School District Representatives
Day 3
Monday Feb. 12, 2024
* indicates joint YAI/Fly-In Sessions
7:00am Breakfast
7:30am Good Morning from AASB!
9:00am *School Board Appointments/Individual Meetings
1:30pm *Special Senate Education Committee Meeting

YAI will take place at Elizabeth Peratrovich Hall at:

320 W Willoughby Ave
Juneau, AK 99801

For any questions or emergencies in accessing YAI, please reach out to Claudia Plesa at 971-235-6642
Pre-Conference Assignment

Participants: Please complete prior to YAI and bring to the opening session.

Who are your state legislators?

Directions: Use the Internet to find the names of your legislators.


2. You are at “The Alaska State Legislature” home page. Find the section near the bottom titled “Who Represents Me?” In the area titled “Enter your address & zip,” put in your street address. Include the complete street address, (i.e., 1301 First Street, Douglas, AK 99824). If you don’t have a complete street address, entering your city and zip code should tell you who the name of your state senator and state representative. Then click on “Find.” This site will then bring up your State Senator and State Representative.

3. Then answer these questions:
   • The name of your Senator is:
   • Which is your Senate District?
   • The name of your Representative is:
   • Which is your House District?
4. Once you have identified your Senator and Representative, open the Alaska Legislature Web Page: http://akleg.gov. On the left column, choose “Senate.” Find your Senator and click on her/his page.

5. Then answer these questions:
   • The birthplace of your Senator is:
   • The occupation of your Senator is:
   • What committees does your Senator serve on:


7. Then answer these questions:
   • The birthplace of your Representative is:
   • The occupation of your Representative is:
   • What committee/s does your Representative serve on:
HOW A BILL BECOMES A LAW

LEGISLATIVE PROCESS IN ALASKA

THE IDEA
The idea for a bill, or proposed legislation, may come from a legislator, a legislative committee, a group of legislators, a state or local agency, a business, professional or fraternal group, an individual citizen, a lobbyist, the Governor, and so on. The idea must be communicated to a legislator, legislative committee or the Governor for further action, as all bills must be introduced by a legislator, several legislators, a legislative committee, or the Governor through the Rules Committee.

BILL DRAFTING
A legislator or a legislative committee transmits a proposal for a bill to the Legislative Affairs Agency, Legal Services. A work order is filled out and the Director of Legal Services assigns the request to a staff member for action. The legal staff concentrates on legal research, drafting and review to assist the legislators and the committees in their efforts to propose new law, amend or repeal existing law, annul regulations, determine program costs, etc. This is a technical service carried out by the professional and administrative staff of the Legislative Affairs Agency under provisions of law (AS 24.08), Uniform Rules of the Alaska State Legislature, and the Legislative Drafting Manual. The legislative program, or proposed legislation, of the
Governor is prepared by the staff of the Department of Law under provisions of law and the Drafting Manual.

THE LEGISLATURE

The Alaska State Legislature consists of sixty members. There are twenty Senators and forty Representatives. The head of the Senate is the President of the Senate and the head of the House of Representatives is the Speaker of the House.

A Legislature consists of two regular sessions – a first Regular Session convening in odd-numbered years and Second Regular Session convening in the following, even-numbered year and any special sessions held during that biennium. The Legislature meets for not more than 121 days in regular session, unless extended. Regular sessions are January to May.

CLERICAL OFFICERS:

House Chief Clerk and Senate Secretary

The Chief Clerk of the House of Representatives and the Secretary of the Senate, along with their technical staffs, maintain official records of action in each body, prepare the daily journals, facilitate the transmittal of work to and from the committees, between the two houses, and to the Governor. They are responsible for the flow of journal information and data entry for the history of each piece of legislation. This is transmitted to the Legislative Affairs Agency for inclusion in the computerized data on legislative action and bill status information essential to the Legislature and to the general public. This information can be found on the Legislature’s website at www.legis.state.ak.us.

UNIFORM RULES

The Constitution of the State of Alaska provides: ‘The houses of each legislature shall adopt uniform rules of procedure.’ The uniform system is intended to permit the members to conduct and the public to follow the legislative process without a confusion of the rules. The rules were adopted by both houses sitting in joint session as one body in 1981. The rules have been and can be amended by the passage of a concurrent or joint resolution. The rules are designed as an aid to legislators and both houses in the conduct of their business in the formal processing of legislative documents and the exercise of other powers and duties assigned the legislature by constitutional and statute law. When the legislature meets for its daily session, it follows the order of business set out in Uniform Rule 17.

UNIFORM RULE 17. DAILY ORDER OF BUSINESS.

“The idea for a bill, or proposed legislation, may come from a legislator, a legislative committee, a group of legislators, a state or local agency, a business, professional or fraternal group, an individual citizen, a lobbyist, the Governor, and so on.”
Unless changed by a two-thirds vote of the full membership of the house, the daily order of business of each house is as follows:

1. Roll call
2. Invocation or meditation
3. Pledge of Allegiance
4. Certification by the chief clerk or secretary to the house as to the correctness of the journal of the previous day, journal approved or ordered changed
5. Introduction of guests
6. Messages from the Governor
7. Messages from the other house
8. Communications
9. Reports of standing committees
10. Reports of special committees
11. Introduction of resolutions
12. Introduction, first reading and reference of bills
13. Consideration of daily calendar
   A. Second reading of bills of house
   B. Second reading of bills of other house
   C. Third reading of bills of house
   D. Third reading of bills of other house
   E. All other matters up for final action in the house
14. Unfinished business
15. Announcement of committee meetings
16. Special orders (not set for a particular hour)
17. Adjournment

BILL INTRODUCTION

Once a bill has been prepared by Legal Services, the prime sponsor (either an individual legislator or a committee chairman) receives the bill with the necessary copies. A member introduces the bill by giving it to the Chief Clerk of the House of Representatives or the Secretary of the Senate on the afternoon before it is to be introduced. Bills by the Governor are introduced by the Rules Committees and bear the sponsor notation: Rules Committee by request of the Governor. The Chief Clerk or the Secretary will assign the bill a number.
FIRST READING: Referral to Committee(s)
During the Daily Order of Business, the bill is introduced and read the first time with the number, sponsor(s), and the title of the bill. This is referred to as the First Reading. The bill is not read in its entirety. The presiding officer will refer the bill to a committee or committees. The jurisdiction of the various standing committees is set out in Rule 20 of the Uniform Rules.

Uniform Rule 20. STANDING COMMITTEES.
(a) Each house has the following standing committees with the jurisdiction indicated:

Finance (all appropriation, revenue, capital improvement, and bonding measures, the executive budget, and the programs and activities of the Department of Revenue)

Health, Education and Social Services (the programs and activities of the Department of Health and Social Services, the Department of Education and Early Development, and the University of Alaska)

Judiciary (the programs and activities of the Alaska Court System and the Department of Law, and the legal and substantive review of bills referred to it for that purpose)

Labor and Commerce (the programs and activities of the Department of Labor and Workforce Development relating to labor-management relations, industrial safety, unemployment compensation, and workers’ compensation and the programs and activities of the Department of Community and Economic Development that do not primarily relate to local government or to government services or functions in the unorganized borough)

Community and Regional Affairs (the programs and activities of the Department of Community and Economic Development that primarily relate to local government and government services or functions in the unorganized borough, and other matters relating to political subdivisions)

Resources (the programs and activities of the Departments of Fish and Game, Natural Resources, and Environmental Conservation)

Rules (interpretation of the Uniform Rules, calendar, the internal administration of the house and matters pertaining to the management of the legislature as a whole)

State Affairs (programs and activities of the Office of the Governor and the Departments of Administration, Military and Veterans' Affairs, Corrections, and Public Safety, and programs and activities of the Department of Transportation and Public Facilities relating to public facilities)

Transportation (programs and activities of the Department of Transportation and Public Facilities relating to transportation and other legislative matters relating to transportation).
(b) The committee chairmen are authorized to form such subcommittees as they determine to be necessary. One copy of the bill is delivered to the first committee of referral and the original copy of the bill is kept on file by the Secretary or the Chief Clerk until passed by the house of origin.

COMMITTEE CONSIDERATION

The committee to which the bill is referred may consider the bill in regular meetings or combine meetings with public hearings at the Capitol and elsewhere.

The committee may combine bills that deal with the same subject or add or delete its own ideas. The committee reports the bill out of committee as introduced or with changes incorporated into a committee substitute or attached amendments. Legislative Affairs Agency, Legal Services prepares the committee substitute or amendments. Committee substitutes do not replace the original bill but are considered as proposed legislation, unless adopted in the second reading. The Committee then returns the bill with its report to the Chief Clerk or Secretary.

The report is read under Standing Committee Reports as part of the Daily Order of Business. The bill is then transmitted to the next committee of referral by the Chief Clerk or Secretary. If the bill does not have another committee referral, it is delivered to the Rules Committee which may schedule the bill on the Daily Calendar for Second Reading. The Rules Committee may also hold hearings on the bill and may propose amendments or a committee substitute of its own.

SECOND READING

Once the bill has been scheduled for floor action by the Rules Committee, the bill appears on the calendar in Second Reading. The bill is again read by number, sponsor(s), and title along with the standing committee reports. A motion is made on the floor to adopt a committee substitute, if any, in Second Reading. If there is an objection to adoption of a committee substitute, a roll call vote must be taken and recorded in the journal. Any amendments to the bill are offered and voted on in Second Reading. Drafted amendments should be requested through Legislative Affairs Agency, Legal Services by the sponsor of the amendments.

Approved amendments are engrossed in the bill by the Office of the Chief Clerk or Secretary. Often a bill which has been read a second time will be considered engrossed and advanced to Third Reading for final passage on the same day. This special advancement motion requires approval by a three-fourths vote of the membership (30 in the House, 15 in the Senate).

If the bill was not advanced to Third Reading on the same day it was read in Second Reading, it automatically appears on the Calendar in Third Reading on the next day the legislature convenes.

THIRD READING

After the bill is read the third time and is in Third Reading, a motion may be made to return the bill to Second Reading for a specific amendment. This motion requires the affirmative vote of the majority of the full body (21 in the House, 11 in the Senate). Only action on that specific amendment may be taken at that time. Following the vote on the specific amendment, the bill is again in Third Reading.
The bill is passed if it receives an affirmative vote of a majority of the members of the body. If the bill has an effective date clause, a separate two-thirds vote of the membership is required (27 in the House, 14 in the Senate). Without an effective date clause, the bill becomes law ninety days after it has been signed by the Governor or permitted to become law without his/her signature. An immediate effective date causes a bill to become law the day following the Governor’s signature or day of enactment without the Governor’s signature. A bill may also have a specific effective date such as July 1, 2002.

RECONSIDERATION

As provided in Rule 30 of the Uniform Rules, a member may give notice of reconsideration of his/her vote on a bill. Reconsideration may be taken up on the next legislative day unless the body, by a two-thirds vote (27 in the House, 14 in the Senate), orders the reconsideration to be taken up on the same day.

Calling up reconsideration on the next legislative day automatically places the question to be reconsidered again before the body in Third Reading. Calling up reconsideration cancels the previous vote on the question to be reconsidered as completely as though the vote had never been taken.

The time for reconsideration expires at adjournment on the next legislative day unless an extension of time is granted to the next legislative day or to a date certain by a majority vote of the members present.

CONSIDERATION IN THE OTHER HOUSE

After final passage in one house, the bill is then engrossed and sent to the other house where it again goes through the same introduction, committee referral, and three readings as in the house of origin.

IN CASE OF DISAGREEMENT (Conference Committees)

If the second house amends the bill and adopts the amended version, the bill is returned in its amended form to the house of origin. Upon receipt of the amended bill, a motion is required to concur (agree) or not to concur in the amendments. If the amendments are concurred in, the bill is sent to the Legislative Affairs Agency, Legal Services for enrollment. Enrollment is the final preparation of the bill for transmittal to the Governor.

If the house of origin fails to agree to the amendments made by the other house, a message is sent to the other body asking it to recede from those amendments. If, by vote, the other body recedes from its amendments, the bill then goes back to the house of origin for enrollment. If the other body refuses to recede, it so advises the presiding officer of the house of origin. It is then in order for the presiding officer of each house to appoint three members to a
conference committee to resolve the differences and bring in a report offering a solution.

**Conference Committee**

A conference committee addresses only those points of contention in the previously adopted versions of a bill adopted by either house. If they cannot agree on amendments, or one or both houses refuses to adopt the committee report, it is then in order for the conference committee to request limited powers of free conference.

**Conference Committee With Limited Powers of Free Conference**

The presiding officer of each house may grant limited powers of free conference related only to those specific points of disagreement contained in the conference committee report.

The vote on adoption of the conference committee report in each house is recorded in the journals and requires a majority vote of the full membership of each body (21 in the House, 11 in the Senate). A conference committee report can not be amended.

**ENROLLMENT AND SIGNATURE**

When a bill has been passed by both houses, the bill is sent to the Legislative Affairs Agency, Legal Services where it is rechecked by the legal editor and the revisers. Any needed corrections are made, and a cover page and authentication page are added. If corrections are made by the revisor, the Chief Clerk and Secretary are so notified and they must notify the Speaker of the House and President of the Senate. The bill in final form is then returned to the house of origin where it is signed by the presiding officer and Chief Clerk or Secretary and then sent to the second house for like signatures. It is then returned to the house of origin and formally transmitted to the Governor for review and action.

**ROLE OF THE GOVERNOR**

The Governor has fifteen days, Sundays excluded, to act on a bill if the Legislature is in session. If the Legislature has adjourned, the Governor has twenty days, excluding Sundays. During either period, the Governor may have the bill examined by the Department of Law and affected agencies before acting on it.

“**By constitutional mandate, the Governor must sign the bill, veto the bill or let it become law without his/her signature.**“
By constitutional mandate, the Governor must sign the bill, veto the bill or let it become law without his/her signature. If the Governor vetoes a bill or reduces or vetoes an appropriation item (line item veto), the Governor must return it with a statement of his/her reasons for vetoing it and do so within the constitutional time limits. When the Governor allows a bill to become law without his/her signature, he/she advises the legislature by special message as required by the Alaska Constitution.

If the Legislature is in session, both houses may agree on a time to meet in joint session to override or sustain the veto. The houses sit in joint session as a unicameral body and it requires two-thirds (three-fourths if an appropriation bill) of the membership of the combined houses to override the veto and have the bill become law. If the Legislature has adjourned, the vetoed bill must be taken up within five days after the convening of the Legislature in its second regular session or any special session.

If the Governor vetoes a bill after the adjournment of a second regular session of a Legislature, the veto will not be addressed unless a special session is called before the next Legislature convenes.

FROM A BILL TO AN ACT TO LAW

When the Governor signs the bill or allows it to become law without signature, the bill becomes an Act and is given a chapter number. The session law is returned to the Legislative Affairs Agency where the notations on the date of signing and actual effective date of the Act are affixed. The former bill is now designated Chapter ___, Session Laws of Alaska 20___ (Current year) and is printed in slip law form.

When the session work is completed, the Session Laws of Alaska are compiled, indexed, and distributed to legislators and Legislative Information Offices. The Alaska State Library makes other distributions and prepares complete indexed sets available for public purchase. The session laws are reviewed by the Agency’s revisor of statutes and sent on to the publisher of the Alaska Statutes, along with the revisor’s notes, for annotating and printing. At the end of each session, the Legislative Affairs Agency, Legal Services publishes The Summary of Alaska Legislation which contains synopses of all bills passed or vetoed, tables of statute sections amended or repealed, and other statistical data on the session. Approximately three months after all session-related materials are sent to the publisher, the title pamphlets of the Alaska Statutes, which are the permanent law and temporary and special acts, are ready for use. In the meantime, the session laws as published in slip law form, along with any technical modification noted by the revisor, are in general use.

AND THEN . . .

When an Act becomes effective it is subject to enforcement, observance, and administrative action, as appropriate. The Act, now law, may be subject to implementation by an agency through the adoption of administrative regulations which spell out the details of how the law is to be applied. (See AS 44.62 and Administrative regulations which spell out the details of how the law is to be applied. (See AS 44.62 and Administrative Regulation Review Committee and
How to Read a Bill

The explanations below are keyed to the hypothetical bill opposite:

1. OFFICIAL DESIGNATION OF THE BILL -- i.e., Committee Substitute (CS) for House Bill (HB) 999 by the Transportation Committee (TRA).
2. SPONSOR(S) of this version.
3. DATE on which this version was introduced.
4. COMMITTEE(S) to which the bill has been referred.
5. ORIGINAL SPONSOR(S) of the bill (individual legislators or a committee; may also include individual cosponsors who have added later).
6. TITLE OF THE BILL.
7. EFFECTIVE DATE -- If a bill specifies an effective date, this must be shown in the title. It must be voted on separately, with a 2/3 vote of both houses required to approve the effective date clause.
8. ENACTING CLAUSE -- Required by the State Constitution.
9. In this example, Section 1 repeals and reenacts (replaces) existing law.
10. AS 62.35.245 means Alaska Statutes Title 62, Chapter 35, Section 245.
11. Section 2 amends an existing section of law.
12. Underlined bold words are being added to existing law.
13. CAPITALIZED WORDS IN BRACKETS [ ] are being deleted from existing law.
14. EFFECTIVE DATE CLAUSE -- A bill may have a specific effective date, such as January 1, 2001, or it may be effective “immediately,” in which case the bill becomes law the day after it is signed by the governor or permitted to become law without his signature. A bill that has no effective date clause becomes law 90 days after the date the governor signs it, or, if the Governor does not sign the bill, it becomes law 90 days after the last day of the period within which the Governor could have vetoed it.
15. This is the abbreviation for the official bill designation.
Internet addresses may change. If one of these URLs doesn’t work, ask your LIO to find out the correct URL for you.
How Do You Prepare to Visit a Legislator?

Ahead of Time:

- **Think about what you want to communicate:**
  - Do you want her/him to support a certain bill, to change their vote, to be aware of an issue?
  - Write out your notes
- **Practice**
  - Practice your talk, which needs to be done fairly quickly
- **Find out about who they are**
  - Name
  - District
  - Hobbies, personal story and history
  - What they have supported before
- **Dress appropriately**
  - Business attire

In their Office:

- **Introduce yourself:**
  - Who you are
  - Where you’re from
  - Your personal story
- **Talk about your issue**
- **Make it personal – tell your story**
- **End with an “ask”**
- **Thank the legislator for their time and support (if they give it)**

After you Visit

- **Write a thank you note**
How to Testify on the Phone (from akleg.gov)

Please note: We do not publish the telephone numbers for public testimony. If you can’t attend in person, please call a Legislative Information Office (http://akleg.gov/lios.php). Testifying for the first time can be intimidating and you may have questions. We want to help you provide the best testimony possible. Give us a call and we will discuss procedure, what to expect and help get you connected to the teleconference.

- If possible, visit your local LIO to participate in teleconferenced hearings. LIOs act as an extension of the formal committee room for hearings.
- If you wish to testify during a legislative hearing, but are unable to attend in person, please contact the Juneau Legislative Information Office at 907-465-4648. We will assist you with how and when to connect to the teleconference for the hearing of interest to you.
- Before you call, know the bill number and committee you will be addressing.
- The chair will announce the time limit for testimony. If you go over time, your phone line may be muted by the chair out of respect to others waiting their turn.
- Please call to be connected 5 to 10 minutes prior to the scheduled start time. This relieves call congestion and cuts down hold time.
- When it is your turn to testify:
  - Your name will be called and you will hear the audio prompt, “Your line is unmuted.”
  - State your full name, where you are from, and your affiliation. “Madam/ Mr. Chair and members of the committee, my name is ____, I am from ____ and am representing (myself, business or organization name)”
  - Provide your testimony.
- When you are finished with your testimony committee members may ask you questions. If there are no questions and you have access to the internet, please disconnect your phone and stream the remainder of the meeting at akleg.gov (this helps free up phone lines for other testifiers).

Tips for using our Teleconference System

- When calling in to testify, do not use a speaker phone. Speaker phone audio quality is poor and makes it difficult for legislators to understand you.
- There will be periods of silence – don’t hang up! Prior to a meeting beginning the line will be silent. Be patient and wait for the meeting to begin. After the meeting begins, the committee may take an “at ease”. The line will be silent when the committee is not on the record.
- Ensure you are in a quiet setting when testifying. Background noise diminishes the quality of your testimony. If you are inaudible, the chairman may ask you to try and remedy the situation. If it is not improved, they may ask you to submit written testimony instead.
- Written testimony may be provided if time doesn’t allow you to wait. Written testimony should be directed to the committee. Committee email address are located here: http://akleg.gov/docs/excel/Committee-Email-Addresses.xlsx
- If you need further assistance, contact the Juneau Legislative Information office at 907-465-4648.
# Contact Information

**AASB Staff and YAI Facilitators:**

<table>
<thead>
<tr>
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<th>Email</th>
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<tbody>
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